

### Vaccine Rationing and The Urgency of Social Justice

February 25, 2021

We will get started shortly. Your lines are muted upon entry. This event will be recorded.

### Welcome!

- Today's event is being recorded
- All participants are muted on entry
- Ask questions using the Q&A Box
- Please fill out satisfaction survey

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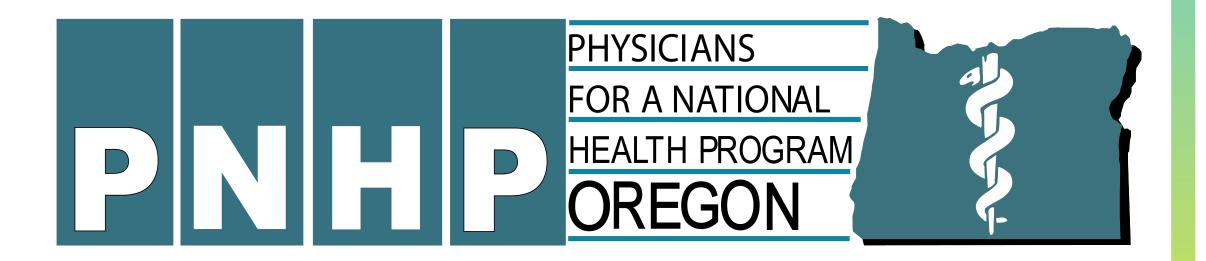
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#### Vaccine Rationing And The Urgency of Social Justice

**Moderator: Kalpana Krishnamurthy,** National Field and Policy Director, Forward Together, Portland

**Speaker: Harald Schmidt, PhD,** Assistant Professor of Medical Ethics & Health Policy, University of Pennsylvania





### **Kalpana Krishnamurthy** National Field & Policy Director Forward Together, Portland





## MISSION

Forward Together transforms policy and culture so all families can thrive.

We work at the intersections of race, sexuality, and gender. We work on healthcare, recognizing families of all kinds, and ensuring individuals and communities in Oregon are not harmed by state based violence.

Today, we build courage and foster connection among Black, Indigenous, Women of Color and NonBinary people color to secure rights, recognition and resources for all families.





### History

- Founded as a white's only territory
- Black exclusion built into the Constitution
- Poll tax on Black, Asian, and mixed race people
- State tolerance of violence toward communities of color



### **Medical Experimentation**

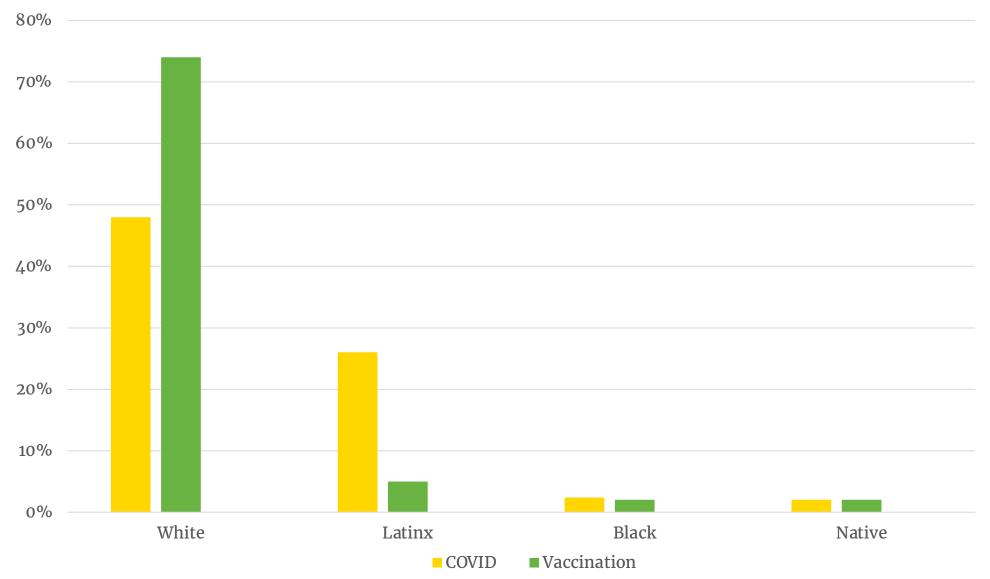


Oregon Eugenics Board forcibly sterilized more than 2,600 Oregon residents between 1917–1981.

Sterilized prisoners, patients in mental institutions, orphans, and other wards of the state.



#### **Oregon Population, COVID and Vaccination rates by Race**



Source: Oregon Health Authority



### Harald Schmidt, PhD

Assistant Professor Medical Ethics & Health Policy University of Pennsylvania





### Vaccine allocation and social justice:

How disadvantage indices can help allocate vaccines in ways that reduce, rather than maintain or increase, disparities

#### Harald Schmidt, PhD\* (\*with multiple collaborators)



### Main point(s):

- (In Covid-19) Vaccine allocation needs to be guided by public health as much as social justice.
- I.e: reduce, rather than maintain, or increase, disparities across income, and *especially* also racial and ethnic groups



### NYC, March 2020

#### They Can't Afford to Quarantine. So They Brave the Subway.

Subway use has plummeted in recent weeks, but in poorer areas of New York City, many people are still riding.

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- Manhattan, median HHI: \$80,000, morning commute ridership down by 75% percent.
- Bronx, median HHI \$38,000, down by 55%.
- So: people differ in their abilities to prioritize their health over their income opportunities



### Low wage workers' risks

Get/spread covid:

- During commute
- At work
- Housing (crowding, multigenerational)

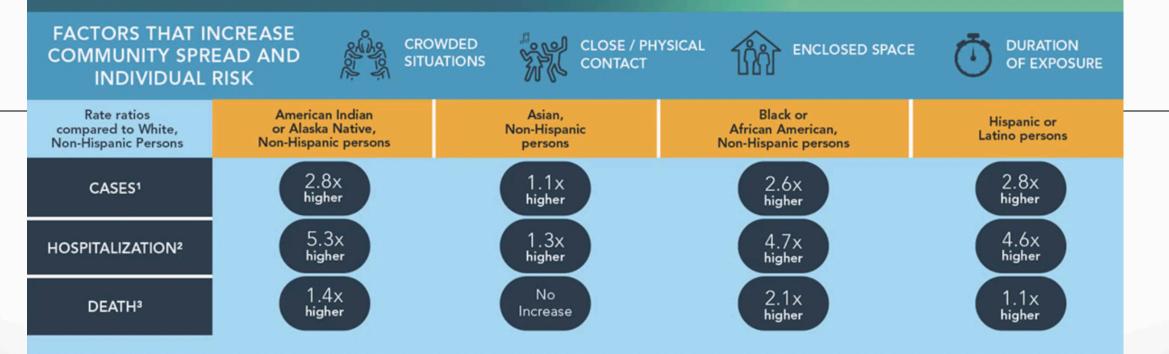
Risks compounded for minority population, which account for larger share of disadvantaged groups due to structural racism, esp:

- Reduced economic mobility,
- Healthcare access



Yearby, Ruqaiijah and Mohapatra, Seema, Law, Structural Racism, and the COVID-19 Pandemic. Oxford Journal of Law and the Biosciences. Available at SSRN: <u>https://ssrn.com/abstract=3612824</u>

#### COVID-19 CASES, HOSPITALIZATION, AND DEATH BY RACE/ETHNICITY



Race and ethnicity are risk markers for other underlying conditions that impact health — including socioeconomic status, access to health care, and increased exposure to the virus due to occupation (e.g., frontline, essential, and critical infrastructure workers).





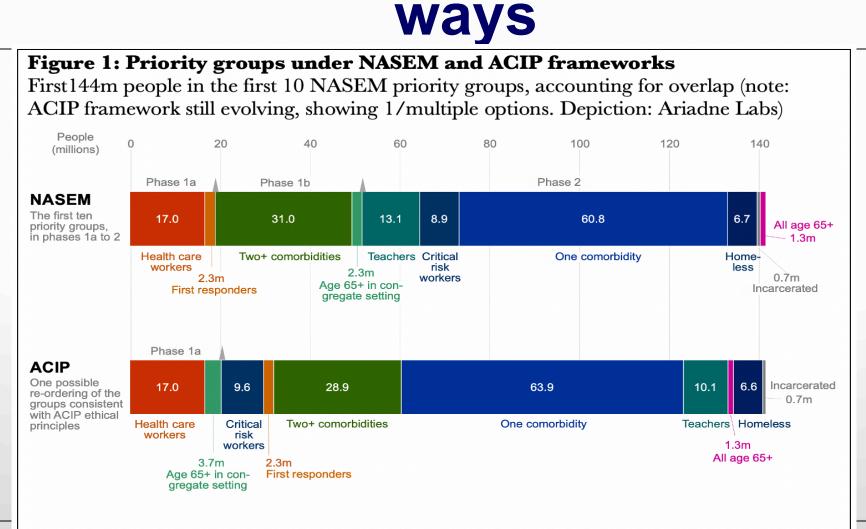
https://www.cdc.gov/coronavirus/2019-ncov/covid-data/investigations-discovery/hospitalizationdeath-by-race-ethnicity.html

### The path from here on

- Disadvantaged groups—esp. disadvantaged racial and ethnic minorities experienced disproportionate burden, esp. unemployment, illness and death.
- 3 Options: compound further, maintain, or reduce inequities?



## Equity – via priority sequence and other





Schmidt, H et al. 2020. Equitable Allocation of COVID-19 Vaccines: An Analysis of the Initial Allocation Plans of CDC's Jurisdictions with Implications for Disparate Impact Monitoring (December 1, 2020). Available at: SSRN: https://ssrn.com/abstract=3740041

### Other ways of promoting equity

- Allocations to states: by population or recognizing disadvantage?
- *Within* states' phases and populations: recognize disadvantage or not?



### **Allocations to states**

 By population: "fair, simple and consistent" (Secr. Azar)

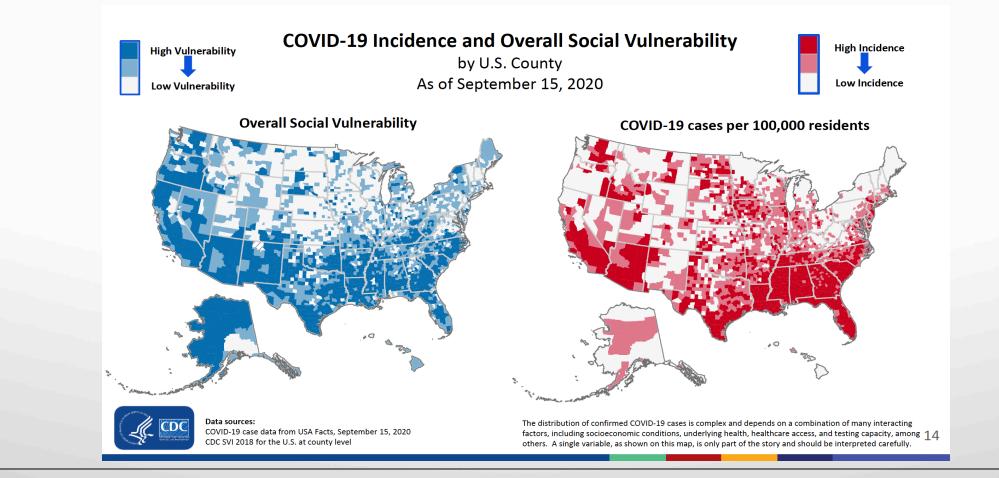
VS.

Recognizing differences in disadvantage



https://www.npr.org/sections/health-shots/2020/11/24/938617836/initial-batch-of-covid-19-vaccines-will-go-to-states-based-on-population-not-ris

## Variation across states in C19 cases and disadvantage





https://www.cdc.gov/vaccines/acip/meetings/slides-2020-09.html

### C19 Incidence, mortality and SVI

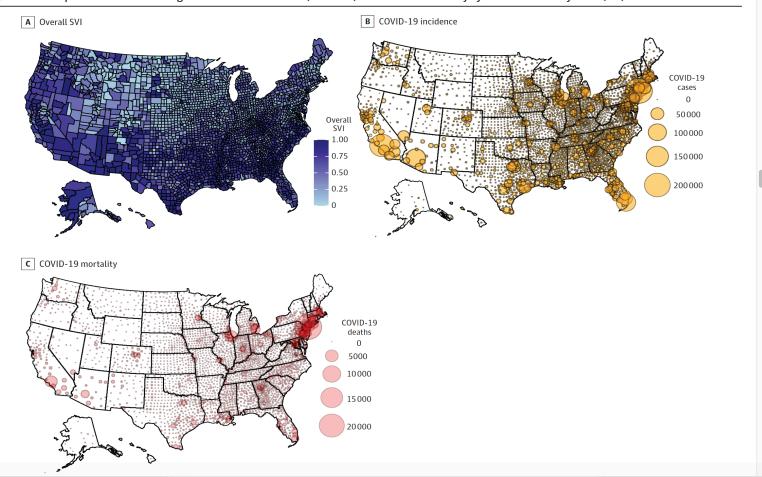
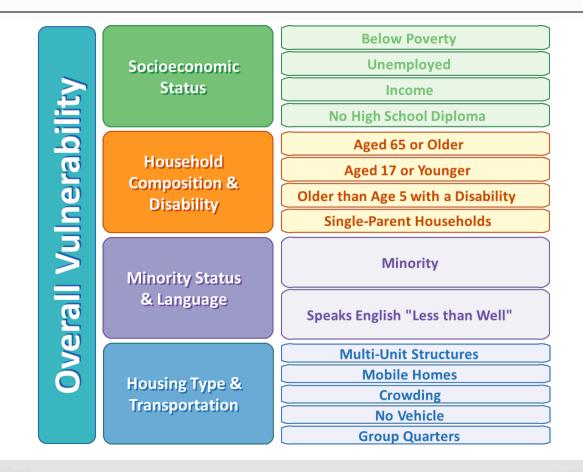


Figure 1. Heat Map of US Counties Showing Coronavirus Disease 2019 (COVID-19) Incidence and Mortality by Social Vulnerability Index (SVI)



Karmakar M, Lantz PM, Tipirneni R. Association of Social and Demographic Factors With COVID-19 Incidence and Death Rates in the US. *JAMA Netw Open.* 2021;4(1):e2036462. doi:10.1001/jamanetworkopen.2020.36462

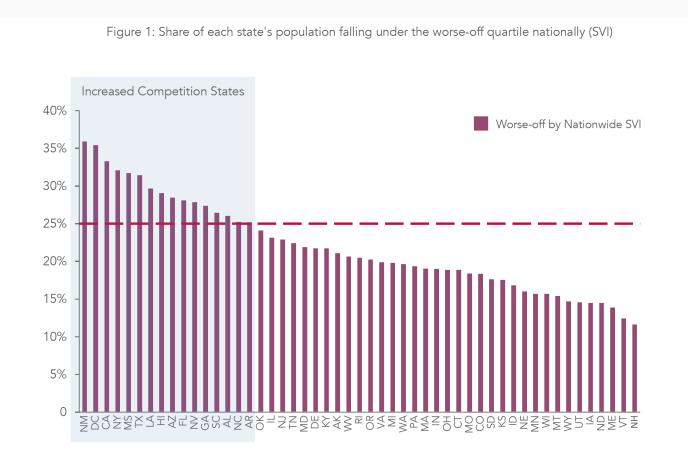
### **Social Vulnerability Index**





SVI: https://svi.cdc.gov/Documents/Data/2018\_SVI\_Data/SVI2018Documentation.pdf ADI: https://www.neighborhoodatlas.medicine.wisc.edu

## States differ in their shares of disadvantaged populations (SVI)





Schmidt, H. et al. Rationing Safe and Effective COVID-19 Vaccines: Allocating to States Proportionate to Population May Undermine Commitments to Mitigating Health Disparities (November 12, 2020). Available at SSRN: <u>https://ssrn.com/abstract=3729069</u>

## Improving equity in allocations across states/jurisdictions

- Adjust by disadvantage, e.g. in proportion to share of worse-off (more to states with more disadvantaged, less to states with fewer disadvantaged)
- Note: States with largest shares of disadvantaged: 8 blue, 8 red



## Improving equity in allocations within states/jurisdictions

1. Dispensing site locations

2. Outreach and communication

3. Larger shares of vaccines to more disadvantaged areas

4. Monitor, course-correct



### Promoting equity - Dispensing site locations

- Locations should be easy to reach (esp. re working hours, caring obligations, transport options). NJ doing this.
- Matters for planning nontraditional sites: school gyms, sports stadiums, community centers, mobile clinics
- Note: pharmacy role (SVI vs ADI)



Schmidt, H et al. 2020. Equitable Allocation of COVID-19 Vaccines: An Analysis of the Initial Allocation Plans of CDC's Jurisdictions with Implications for Disparate Impact Monitoring (December 1, 2020). Available at: SSRN: <u>https://ssrn.com/abstract=3740041</u>

## Promoting equity - Outreach and communication

- Vaccine 'hesitancy', messaging matters, avoid hasty/false respect for individual preferences
- Sign up options: what works (better than online)?
- Adequately spaced dispensing sites worth nothing if people don't use them (trust)
- For all: work with key communities in disadvantaged area (AZ, VT, WA)



Schmidt, H et al. 2020. Equitable Allocation of COVID-19 Vaccines: An Analysis of the Initial Allocation Plans of CDC's Jurisdictions with Implications for Disparate Impact Monitoring (December 1, 2020). Available at: SSRN: <u>https://ssrn.com/abstract=3740041</u>

## Promoting equity – More vaccines to disadvantaged areas

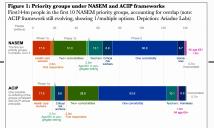
- Larger shares of vaccines, each time a state or citylevel jurisdiction receives a new batch
- 5-20%, set aside for addl. allocations to worse-off groups, over/above population quota: CO, NH, MA, TN



Schmidt, H et al. 2020. Equitable Allocation of COVID-19 Vaccines: An Analysis of the Initial Allocation Plans of CDC's Jurisdictions with Implications for Disparate Impact Monitoring (December 1, 2020). Available at: SSRN: <u>https://ssrn.com/abstract=3740041</u>

### Promoting equity - Monitor, *coursecorrect*

• Disadvantage indices: the constant overall flux, variation



 Goal Six, National Covid strategy, CDC to "work with states and localities to update their pandemic plans to describe how they have or will provide equitable access to Covid-19 resources within highly vulnerable communities, including Tribal communities, using CDC's Social Vulnerability Index [SVI] or other indices as appropriate."



https://www.whitehouse.gov/wp-content/uploads/2021/01/National-Strategy-for-the-COVID-19-Response-and-Pandemic-Preparedness.pdf Schmidt, H et al. 2020. Equitable Allocation of COVID-19 Vaccines: An Analysis of the Initial Allocation Plans of CDC's Jurisdictions with Implications for Disparate Impact Monitoring (December 1, 2020).

### **Race and disadvantage**

 Communities of color hit harder as larger share of US' disadvantaged people (reduced economic mobility, odds of leading long and healthy life)

Generalized concept of disadvantage (ADI, SVI-):

- Directly addresses needs of worse-off minorities
- Not limited to race-based justice
- Avoids legal challenges
- Recognizes that disadvantage can take many different forms that matter independently



Schmidt H, Gostin LO, Williams MA. Is It Lawful and Ethical to Prioritize Racial Minorities for COVID-19 Vaccines? *JAMA*. 2020;324(20):2023–2024. doi:10.1001/jama.2020.20571

### Conclusion

- Vaccine rollout in choppy waters, but need to keep eyes on horizon.
- Disadvantage index: serve as compass
- Unique moment now: Dovetail federal level commitment with state-level activity, to systematically plan, track, and adjust vaccine coverage rates along the disadvantage spectrum
- Longer term: when we look back at our Covid-19 response, did we fail (again) or start to turn a page?



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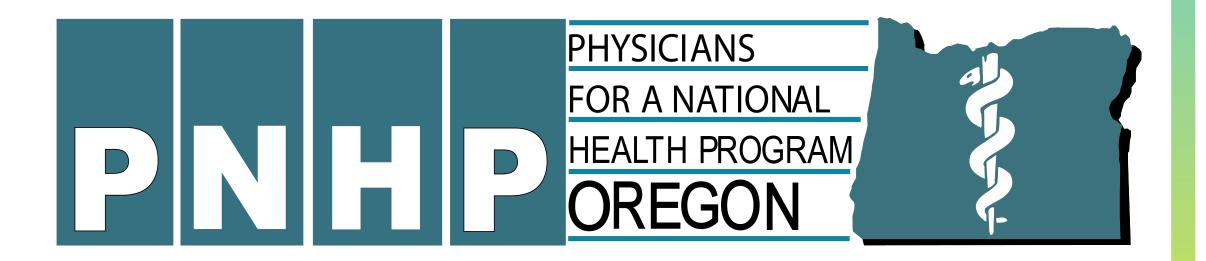




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### Audience Q&A



### Thank you for attending!

